

Framework for Negotiations

The Framework establishes the principles and parameters for UN-led, inclusive Yemeni negotiations to end the war and restart a political transition process. The initial phase of the UN-led negotiations will result in a Transitional Agreement that specifies a set of interim political and security arrangements that allow for an end to the fighting inside of Yemen, an end to security threats to neighbouring countries, and the restoration of state institutions. The Transitional Agreement will also include a timeline and mechanisms for addressing unresolved political issues during a transition period, including but not limited to: the Southern Issue, a new constitution, transitional justice and national reconciliation, and conducting national and local level elections.

The negotiations shall be based on the GCC initiative and its Implementation Mechanism; the outcomes of the National Dialogue Conference; all relevant Security Council resolutions, including UNSCR 2216 (2015); and all previous efforts to end the war and reach an inclusive political settlement, including UN-led talks in Kuwait. Transitional security and political arrangements shall be negotiated in parallel as a package and as part of the Transitional Agreement. Their implementation will be carried out in an integrated sequence of specified steps as specified in the agreement, with accompanying monitoring and guarantees. The Transitional Agreement and its interim security and political arrangements shall be negotiated in coordination with all relevant Yemeni stakeholders in accordance with an inclusive consultation mechanism.

The negotiations of the Transitional Agreement will be conducted in accordance with this Framework for Negotiations.

The Transitional Agreement:

1. The Transitional Agreement shall include, but is not limited to:
 - (a) Transitional security arrangements;
 - (b) Transitional political arrangements;
 - (c) The sequencing and timing for the implementation of the transitional security and political arrangements;
 - (d) Mechanisms for the restoration of state institutions;
 - (e) International and national guarantees for implementation of the Agreement; and
 - (f) A consensus-based mechanism for dispute resolution arising from the implementation of the Agreement.

Transitional Security Arrangements:

2. The transitional security arrangements shall include, but will not be limited to:

- (a) Sequenced steps for the withdrawal and redeployment of armed units and groups from agreed upon locations;
- (b) Details and mechanisms for the control of heavy weapons, including ballistic missiles; and
- (c) A full cease-fire throughout Yemen with appropriate monitoring mechanisms;
- (d) A timetable for completing agreed upon security arrangements.

3. The Transitional Agreement shall establish a National Military and Security Committee (NMSC) as well as Security Committees in the governorates as needed, with the participation of the United Nations, to oversee the implementation of transitional security arrangements. These committees shall be responsible for the implementation of the transitional security arrangements.

Transitional Political Arrangements:

- 4. The Transitional Agreement shall establish inclusive executive arrangements, including the authorities and responsibilities of relevant bodies, during the transition period.
- 5. No party or political component will have a veto power within transitional executive arrangements.
- 6. An inclusive and competent government led by a consensus Prime Minister shall be formed. The Transition Agreement will clearly specify the mandate and authorities of the government.
- 7. The Transition Agreement will specify a timeline and inclusive mechanisms for addressing the following outstanding political issues:
 - a. The Southern Issue;
 - b. Decentralization and resource management;
 - c. A new constitution;
 - d. Transitional justice and national reconciliation;
 - e. Updated voter lists;
 - f. Local and national elections.
- 8. Legal lines of authority shall be respected and any obstruction and/or impediments to proper functioning of ministries and other state institutions shall be removed.

Sequencing:

- 9. Upon signature of the Transitional Agreement, the UN Special Envoy shall request a UN Security Council resolution endorsing

the agreement. A Presidential decree shall establish agreed upon transitional institutions, including new executive arrangements, the government, and the NMSC.

10. The government shall, following its establishment and the implementation of an initial set of agreed upon transitional security arrangements, which shall include withdrawals of armed groups from specified locations and the initiation of a process to handover heavy weapons, exercise its constitutional duties from the capital Sana'a, in accordance with the Transitional Agreement.
11. The completion of a constitutional referendum, followed by national elections will mark the end of the transitional phase.
12. An Oversight Committee, comprised of members of the international community and chaired by the UN, shall oversee each step of the Transition Agreement.